MEMORANDUM
PAC/RESO/694

To: All Members, Passenger Agency Conference
   Accredited Representatives

From: Director, FDS Operations, GDC

Date: 2 July 2020

Subject: MAIL VOTE (A333)
        PAC2 (Mail A333)
        Changes to Local Financial Criteria - Kazakhstan

Background Information

During PAConf/42 APJC KZ submitted a proposal for changes to their Local Financial Criteria. At the time of submission part of the agreed proposal from APJC KZ at it’s 27th meeting, was omitted from the submission. This paper is to include the following missing paragraphs as agreed by APJC KZ:

If the financial institution is a subsidiary bank which does not have its own credit rating while its parent bank (owning majority of shares in the subsidiary bank) has a credit rating as mentioned above or higher such subsidiary bank’s credit rating would be considered as meeting the above credit rating requirement.

Any Bank Guarantee will not be accepted if not authenticated by SWIFT through IATA’s nominated bank. IATA will further retain the right to demand additional verification of validity and authenticity of the Bank Guarantee presented to IATA in any reasonable way it deems necessary.

Conference is requested to adopt the proposed changes to the Local Financial Criteria of KZ as indicated in Attachment ‘A’.

Effective Date

The proposed effective date of these changes is 1 September 2020.
Proposed Action

Conference to adopt the changes to the Local Financial Criteria as shown in Attachment ‘A’.
The timetable for this Mail Vote is as follows:

Voting Period: 2 – 16 July 2020
Filing Period: 17 – 31 July 2020
Effectiveness: 1 September 2020

To cast a vote, Members are asked to access the application from the following link:
https://www.surveymonkey.com/r/A333-341

Please note that no other form of voting will be accepted. Voting will conclude at close of business MAD time on Thursday, 16 July 2020. Votes not cast by that deadline will be deemed to be affirmative.

In conformity with the Mail Vote procedure endorsed by PAConf in October 2009, this Mail Vote has been provided in advance to representatives of the agency associations ECTAA, UFTAA and WTAAA for review and/or comment. No comments were received.

Any Member seeking clarification on any aspect of the mail vote or the mail vote process is invited to contact the IATA Passenger Governance team by email to pac-gov@iata.org.

Juan Antonio Rodriguez
Director – FDS Operations, GDC
KAZAKHSTAN

(Effective 1 January 2020 – PAC/42 September 2020 – MV/333)

New Applicants

New applicants must have been in operation for 12 months as an Air Travel Agent before applying to be an Agent. The applicant must be in possession of a valid license / certificate to relative types of activities (if required) issued by appropriate state authorities according to Kazakhstan legislation.

The complete file to be sent to the IATA Accreditation Office, consisting of the following:

- completed application form,
- certified copies of the certificate of state registration, tax payer certificate, copy of statute and constituent agreement,
- certified Balance Sheet, Profit & Loss account, Credit and Debt Statement and Cash Flow Account for the last financial year,
- list of owners, managers and staff in the format of Part V(A) of the application,
- photographs of the interior and the exterior of the Agency,
- copies of certificates of courses and work experience of the staff,
- statement of International Sales confirmed by the concerned airlines or IATA accredited Agent,
- sample of the Agent's letterhead.

Completeness of applications

Submission of all application forms and financial documents must be done electronically in PDF format. Paper files can only be submitted upon request by IATA.

The Agent must submit the following documents for the most recent financial year, prepared in accordance with the Kazakhstan accounting practices both on paper and in an electronic format.

- Balance Sheet
- Profit and Loss Account
- Credit and Debt Statement.
- Cash Flow Account

Financial assessment of applicants and Agents can only be conducted by a financial assessor appointed by IATA. Such action can be requested only by IATA office.

The financial criteria will be analyzed to ascertain the suitability of the Agent-applicant to become an Agent or for an Agent to remain accredited, as well as determine any level of discount or supplement to the Financial Guarantee (as defined below under “Financial Guarantee”). The definitions of the financial criteria used for the evaluation are as follows:

1) Absolute liquidity ratio measures availability of an Agent's cash to pay its debt. Absolute liquidity ratio is used where only cash and bank balances are used for current assets and then divided by short-term liabilities and liabilities held for sale. Short-term liabilities include Loans, Derivative financial liabilities, Other short-term financial liabilities, Short-term trade and other payables, Short-term provisions, Current income tax liabilities, Remuneration to employees payable, Other short- term liabilities.

\[
\text{Liquidity (Absolute ratio)} = \frac{\text{Cash and bank balances}}{\text{Total short-term liabilities + Liabilities held for sale}}
\]

2) Solvency ratio measures the ability of an Agent to cover its long term debts. Equity here includes any Charter (share) capital, Additional paid-in capital, Purchased own equity instruments, Reserves, Retained earnings (retained loss). Total liabilities include Short-term loans, Short-term derivative financial liabilities, Other short-term financial liabilities, Short-term trade and other payables, Short- term provisions, Current income tax liabilities, Remuneration to employees payable, Other short- term liabilities, Liabilities held for sale, Long-term loans, Long-term derivative financial liabilities, Other long-term financial liabilities, Long-term trade and other payables, Long-term provisions, Deferred income tax liabilities, Other long-term liabilities.
3) **Profitability** is a measure of an Agent’s ability to generate profit out of its turnover. Net income in this ratio is the profit after tax and total revenue is the commission income (excluding ticket price) that an Agent receives before incurring expenses.

\[
\text{Profitability} = \frac{\text{Profit for the year}}{\text{Gross revenue from Ticket commissions}} = \frac{\text{Line 300 from Form 2}}{\text{Line 010 from Form 2}}
\]

4) **Cash flow** is the net cash movement (cash increase or cash decrease) in the statement of cash movement where both cash inflows and cash outflows within a period are reflected. This is line 130 in the Form 3A or line 500 in the Form 3B.

**New Applicants**

New applicants must present audited financial statements showing:

- Rate of Liquidity - over 0.5
- Rate of Solvency - over 0.5
- Rate of Profitability - over 10%
- Cash flow - positive

New applicants, whose financial results do not meet these criteria, will be refused accreditation.

**Financial Guarantee**

All Accredited Agents are required to present a Bank Guarantee or Insurance Bond/Certificate, issued by recognized bank/insurance company ("Financial Guarantee"). A recognized bank/insurance company is a financial institution authorized to issue Bank Guarantees or Insurance Bonds/Certificates for Agents in Kazakhstan and duly registered and licensed to operate without limitations in the Republic of Kazakhstan. The guarantees must be issued strictly according to IATA templates.

In the event that the financial institution that has provided the Bank Guarantee on behalf of the accredited agent, have a change in status whereby they either have their license to issue Bank Guarantees suspended by the national Bank of Kazakhstan, or their credit rating is withdrawn (including voluntary) or downgraded to the level of CCC/Caa2 or lower, the accredited agent shall provide IATA a new Bank Guarantee from a financial institution who does have a current license to issue Bank Guarantees and has a minimum credit rating B2 with Stable Outlook (by Moody’s) or B Stable Outlook (by S&P or Fitch). If the financial institution is a subsidiary bank which does not have its own credit rating while its parent bank (owning majority of shares in the subsidiary bank) has a credit rating as mentioned above or higher such subsidiary bank’s credit rating would be considered as meeting the above credit rating requirement. The new Bank Guarantee must be presented within 1 month of the notification from the Agency Services Manager of any such change in status.
Such documents must be issued for the Head Office of the Agent for coverage of the full Amount of Risk of the Head Office and all its Branch Offices/Locations, pursuant to any discounts or supplements to the Financial Guarantee which the Agent may be eligible for, or obliged to, under the scheme below.

Any Bank Guarantee will not be accepted if not authenticated by SWIFT through IATA’s nominated bank. IATA will further retain the right to demand additional verification of validity and authenticity of the Bank Guarantee presented to IATA in any reasonable way it deems necessary.

IATA will not accept a bank guarantee or insurance bond/certificate if it does not fully comply with these conditions.

The Amount at Risk is calculated as 1/24 of the last 12 months net BSP cash sales and will be rounded up to the next 5,000 USD, but it cannot be less than 100,000 USD. In the case of a new applicant, the Amount at Risk is based on the declaration of the applicant about previous sales volumes.

**Calculation of Amount at Risk for different categories of Agents:**

Agents with an Amount at Risk over US$ 200,000 and have more than 2 full calendar years trading as an IATA Accredited Agent, are entitled for discount of the amount of their Financial Guarantee subject to the criteria stated below.

<table>
<thead>
<tr>
<th>Group A</th>
<th>Criteria 1: Rate of Liquidity</th>
<th>≥ 0.2</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Criteria 2: Rate of Solvency</td>
<td>≥ 0.2</td>
</tr>
<tr>
<td></td>
<td>Criteria 3: Rate of Profitability</td>
<td>≥ 0%</td>
</tr>
<tr>
<td></td>
<td>Criteria 4: Cash flow</td>
<td>Positive</td>
</tr>
<tr>
<td></td>
<td>Separator 1: Amount at risk, in USD</td>
<td>&gt; 200,000 (inclusive)</td>
</tr>
<tr>
<td></td>
<td>Separator 2: Default stand and existence on market</td>
<td>No default, over 3 years</td>
</tr>
<tr>
<td></td>
<td>Result</td>
<td>15% discount from BG, but &gt;$200,000</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Group B</th>
<th>Criteria 1: Rate of Liquidity</th>
<th>≥ 0.3</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Criteria 2: Rate of Solvency</td>
<td>≥ 0.3</td>
</tr>
<tr>
<td></td>
<td>Criteria 3: Rate of Profitability</td>
<td>≥ 5%</td>
</tr>
<tr>
<td></td>
<td>Criteria 4: Cash flow</td>
<td>Positive</td>
</tr>
<tr>
<td></td>
<td>Separator 1: Amount at risk, in USD</td>
<td>&gt; 200,000 (inclusive)</td>
</tr>
<tr>
<td></td>
<td>Separator 2: Default stand and existence on market</td>
<td>No default, over 3 years</td>
</tr>
<tr>
<td></td>
<td>Result</td>
<td>20% discount from BG, but &gt;$200,000</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Group C</th>
<th>Criteria 1: Rate of Liquidity</th>
<th>≥ 0.4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Criteria 2: Rate of Solvency</td>
<td>≥ 0.4</td>
</tr>
<tr>
<td></td>
<td>Criteria 3: Rate of Profitability</td>
<td>≥ 7%</td>
</tr>
<tr>
<td></td>
<td>Criteria 4: Cash flow</td>
<td>Positive</td>
</tr>
<tr>
<td></td>
<td>Separator 1: Amount at risk, in USD</td>
<td>&gt; 200,000 (inclusive)</td>
</tr>
<tr>
<td></td>
<td>Separator 2: Default stand and existence on market</td>
<td>No default, over 3 years</td>
</tr>
<tr>
<td></td>
<td>Result</td>
<td>25% discount from BG, but &gt;$200,000</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Group D</th>
<th>Criteria 1: Rate of Liquidity</th>
<th>≥ 0.5</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Criteria 2: Rate of Solvency</td>
<td>≥ 0.5</td>
</tr>
<tr>
<td></td>
<td>Criteria 3: Rate of Profitability</td>
<td>≥ 10%</td>
</tr>
<tr>
<td>Criteria 4: Cash flow</td>
<td>Positive</td>
<td></td>
</tr>
<tr>
<td>----------------------</td>
<td>----------</td>
<td></td>
</tr>
<tr>
<td>Separator 1: Amount at risk, in USD</td>
<td>&gt; 200,000 (inclusive)</td>
<td></td>
</tr>
<tr>
<td>Separator 2: Default stand and existence on market</td>
<td>No default, over 3 years</td>
<td></td>
</tr>
<tr>
<td>Result</td>
<td>30% discount from BG, but &gt;$200,000</td>
<td></td>
</tr>
</tbody>
</table>

The Agent must meet all the criteria within any single Group to qualify for that Group and accordingly receive discount for that Group.

**Additional Agent Group Classifications:**

**Group E:** For Agents who:
(a) meet the criteria as defined in Group A and
(b) have never had a default and
(c) have an Amount at Risk less than US$100,000
the Agent must provide a guarantee for a minimum US$100,000.

**Group F:** For Agents who:
(a) meet the criteria as defined in Group A and
(b) have not defaulted in BSP and
(c) have an Amount at Risk greater than US$100,000, but less than US$200,000;

or
(d) meet the criteria as defined in Group A (e) have defaulted once in BSP and
(e) have an Amount at Risk that is greater than US$100,000
no discount from the Financial Guarantee will be applied.

**Group G:** For Agents who:
(a) have not defaulted in BSP previously and
(b) upon review one out of Criteria 1, 2 or 3 are not met and
(c) have a positive Cash Flow
a Financial Guarantee equal to 105% of the Amount at Risk is required.

In addition, for Agents who:
(d) have not defaulted in BSP previously and
(e) upon review two out of Criteria 1, 2 or 3 are not met and
(f) have a positive Cash Flow
a Financial Guarantee equal to 110% of the Amount at Risk is required.

**Group H:** For Agents who:
(a) have defaulted in BSP once previously and
(b) upon review one out of Criteria 1, 2 or 3 are not met and
(c) have a positive Cash Flow
a Financial Guarantee equal to 110% of the Amount at Risk is required.

In addition, for Agents who:
(d) have defaulted in BSP once previously and
(e) upon review two out of Criteria 1, 2 or 3 are not met and
(f) have a positive Cash Flow
a Financial Guarantee equal to 115% of the Amount at Risk is required.

Until IATA receives the additional Financial Guarantee from Agents in this Group H, the Agent will be suspended.

**Group I:** For Agents who:
(a) have defaulted in BSP twice previously and
(b) upon review one out of Criteria 1, 2 or 3 are not met and
(c) have a positive Cash Flow
a Financial Guarantee equal to 120% of the Amount at Risk is required.

In addition, for Agents who:
(d) have defaulted in BSP twice previously and
(e) upon review two out of Criteria 1, 2 or 3 are not met and
(f) have a positive Cash Flow
a Financial Guarantee equal to 130% of the Amount at Risk is required.
Until IATA receives the additional Financial Guarantee from Agents in this Group I, the Agent will be suspended.

Group J: For Agents who:
(a) have defaulted in BSP more than twice or
(b) upon review, none of Criteria 1, 2 or 3 are met or
(c) have a negative Cash Flow
approval for accreditation as an Agent will be refused (for new applicants) and existing Agents will be given notice of termination in accordance with Passenger Sales Agency Agreement.

Risk Evaluation and Bank Guarantee Amendments

Renewal of BG
Two months before the expiry date of the current Bank Guarantee or Insurance Bond/Certificates, IATA will inform the Agent about the Amount at Risk to be covered by the new guarantee, based on net BSP cash sales of the last 12 month period. Such new guarantee must be valid for at least 6 months.

Periodical review
Amount at Risk will be reviewed every six months, based on the calculations for the last 12 month period. During the process of regular financial review it is not a requisite that agency financial reporting documents bear the stamp and signatures of local tax authorities. Notwithstanding, should as a result of the financial review an agency qualify for any discount to the level of financial guarantee, a third party audit of the annual reports must be provided by the agency. When such review shows substantial increase or decrease of the Amount at Risk, the Agency Service Manager shall require an amendment in the existing guarantee with 1 month pre-notice. Such amendment shall be requested only if the newly calculated Amount at Risk satisfies both criteria as specified below:

<table>
<thead>
<tr>
<th>Amount at Risk band (USD)</th>
<th>Criteria A</th>
<th>Criteria B (USD)</th>
</tr>
</thead>
<tbody>
<tr>
<td>100,000 - 200,000</td>
<td>&gt;25%</td>
<td>&gt; 50,000</td>
</tr>
<tr>
<td>200,001 - 500,000</td>
<td>&gt;20%</td>
<td>&gt;100,000</td>
</tr>
<tr>
<td>500,001 - 1,000,000</td>
<td>&gt;15%</td>
<td>&gt;150,000</td>
</tr>
<tr>
<td>1,000,001 - 2,500,000</td>
<td>&gt;10%</td>
<td>&gt;250,000</td>
</tr>
<tr>
<td>Over 2,500,000</td>
<td>&gt;5%</td>
<td>&gt;250,000</td>
</tr>
</tbody>
</table>

Criteria A is calculated as: New Amount at Risk - existing Amount of Guarantee x 100
Existing Amount of Guarantee

Criteria B is calculated as: (New Amount at Risk) - (Existing Amount of Guarantee)

Review after the financial assessment
After the Annual Financial Review is completed, all Agents are presented with their results. The conclusions of this Report will be implemented in the next scheduled Risk Evaluation, based on the calculations for the last 12 month period.

Early warning system
The Agency Services Manager is empowered to undertake an intermittent review of the Amount at Risk of any Agent, ahead of the scheduled review, should he/she ascertain from BSP Billings that the Amount at Risk during 3 consecutive months is 30% higher than the currently available Financial Guarantee (excluding discounts). In such cases, the Agency Service Manager shall require from the Agent to present within 30 days an additional or amended Bank Guarantee which covers the Amount at Risk calculated on the base of sales reported during these 3 months.
The Agency Services Manager is empowered to undertake an instant review of the Amount at risk, should he/she, ascertain from BSP Billings, that the Amount at risk for the present 1 month period, is 50% higher (excluding discounts), compared to the previous 1 month period.
The new or amended Bank Guarantee has to be provided, not later, than 30 days, after the date of presentation of the written request from IATA.